



## DISTRICT COUNCIL OF FRANKLIN HARBOUR

### LOCAL GOVERNMENT LAND BY-LAW 2021

#### By-law No. 2 of 2021

A By-law to regulate the access to and use of Local Government land (other than roads), and certain public places.

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**PART 1 – PRELIMINARY****1. Title**

This By-law may be cited as the *Local Government Land By-law 2021* and is By-law No. 2 of the District Council of Franklin Harbour.

**2. Authorising law**

This By-law is made under sections 238 and 246 of the Act.

**3. Purpose**

The objectives of this By-law are to regulate the access to and use of Local Government land (other than roads), and certain public places:

- 3.1. to prevent and mitigate nuisances;
- 3.2. to prevent damage to Local Government land;
- 3.3. to protect the convenience, comfort and safety of members of the public;
- 3.4. to enhance the amenity of the Council area; and
- 3.5. for the good rule and government of the area.

**4. Commencement, Revocation and Expiry**

4.1. The following By-Laws previously made by the Council are revoked from the day on which this By-Law comes into operation<sup>1</sup>:

4.1.1 By-Law No. 2 Local Government Land 2010.<sup>2</sup>

4.2. This By-law will expire on 1 January 2029.<sup>3</sup>

**Note-**

1. Generally, a By-Law comes into operation 4 months after the day on which it is gazetted: section 249(5) of the Act.
2. Section 253 of the Act provides that the revocation of a By-Law by another By-Law that contains substantially the same provisions, does not affect certain resolutions such as those applying a By-Law to a part or parts of the Council area.
3. Pursuant to section 251 of the Act, a By-law will expire on 1 January following the seventh anniversary of the gazettal of the By-law.

**5. Application**

5.1. This By-law operates subject to the Council's *Permits and Penalties By-law 2021*.

5.2. Subject to clauses 5.3, this By-law applies throughout the Council area.

5.3. Clauses 9.2 and 10.7.3 of this By-law only apply in such part or parts of the Council area as the Council may, by resolution direct in accordance with section 246(3)(e) of the Act.

**6. Interpretation**

In this By-law, unless the contrary intention appears:

- 6.1. **Act** means the *Local Government Act 1999*;
- 6.2. **animal or animals** includes birds and insects but does not include a dog;
- 6.3. **boat** includes a raft, pontoon or personal watercraft or other similar device;
- 6.4. **camp** includes setting up a camp, or causing a tent, caravan or motor home to remain on the land for the purpose of staying overnight, whether or not any person is in attendance or sleeps on the land;
- 6.5. **children's playground** means an enclosed area in which there is equipment or other devices installed for the purpose of children's play (or within [3] metres of such devices if there is no enclosed area);
- 6.6. **Council** means District Council of Franklin Harbour;
- 6.7. **electoral matter** has the same meaning as in the *Electoral Act 1985* provided that such electoral matter is not capable of causing physical damage or injury to any person within its immediate vicinity;
- 6.8. **effective control** means a person exercising effective control of an animal either:
- 6.8.1 by means of a physical restraint; or
- 6.8.2 by command, the animal being in close proximity to the person and the person being able to see the animal at all times;
- 6.9. **emergency worker** has the same meaning as in the *Road Traffic (Road Rules – Ancillary and Miscellaneous Provisions) Regulations 2021*;
- 6.10. **funeral ceremony** means a ceremony only (i.e. a memorial service) and does not include a burial;
- 6.11. **liquor** has the same meaning as in the *Liquor Licensing Act 1997*;
- 6.12. **Local Government land** means all land owned by the Council or under the Council's care, control and management (except roads);
- 6.13. **offensive** includes threatening, abusive, insulting or annoying behaviour and offend has a complementary meaning;
- 6.14. **open container** means a container which:
- (a) after the contents of the container have been sealed at the time of manufacture -
- (i) being a bottle, it has had its cap, cork or top removed (whether or not it has since been replaced);
- (ii) being a can, it has been opened or punctured;
- (iii) being a cask, it has had its tap placed in a position to allow it to be used;

- (iv) being any other form of container, it has been opened, broken, punctured or manipulated in such a way as to allow access to its contents; or
  - (v) is a flask, glass, mug or other container able to contain liquid.
- 6.15. **tobacco product** has the same meaning as in the *Tobacco and E-Cigarette Products Act 1997*;
- 6.16. **vehicle** has the same meaning as in the *Road Traffic Act 1961*;
- 6.17. **waters** includes a body of water, including a pond, lake, river, creek or wetlands under the care, control and management of the Council.

**Note-**

Section 14 of the *Interpretation Act 1915* provides that an expression used in a By-law has, unless the contrary intention appears, the same meaning as in the Acts under which the By-law was made.

## **PART 2 – ACCESS TO LOCAL GOVERNMENT LAND**

### **7. Access**

**Note-**

Pursuant to section 238(3) of the Act, if a Council makes a By-law about access to or use of a particular piece of Local Government land (under section 238), the Council must erect a sign in a prominent position on, or in the immediate vicinity of, the land to which the By-law applies.

The Council may:

- 7.1. close, or regulate or restrict access to, any part of Local Government land to the public for specified times and days; and
- 7.2. fix charges or fees payable for entry onto any part of Local Government land.

### **8. Closed lands**

A person must not without permission, enter or remain on any Local Government land:

- 8.1. which has been closed, or in respect of which access by the public is regulated or restricted in accordance with clause 7.1;
- 8.2. where entry fees or charges are payable, without paying those fees or charges; or
- 8.3. where the land has been enclosed by fences and/or walls and gates that have been closed and locked.

## PART 3 – USE OF LOCAL GOVERNMENT LAND

### 9. Activities requiring permission

**Note-**

Pursuant to section 238(7) of the Act, if a Council makes a By-law about access to or use of a particular piece of Local Government land (under section 238), the Council must erect a sign in a prominent position on, or in the immediate vicinity of, the land to which the By-law applies.

A person must not without the permission of the Council, do any of the following on Local Government land.

#### 9.1. *Advertising*

Subject to clause 14.2, display, paint or erect any sign or hoarding for the purpose of commercial advertising or any other purpose.

#### 9.2. *Alcohol*

Consume, carry or be in possession or in charge of any liquor on Local Government land comprising parks or reserves to which the Council has determined this paragraph applies.

#### 9.3. *Amplification*

Use an amplifier or other mechanical or electrical device for the purpose of broadcasting sound, or magnifying sound, to an audience.

#### 9.4. *Animals*

##### 9.4.1 On Local Government land other than the foreshore:

- (a) cause or allow an animal to stray onto, move over, graze or be left unattended on Local Government land; or
- (b) cause or allow an animal to enter, swim, bathe or remain in any waters located on Local Government land; or
- (c) lead, herd or exercise an animal, except where the Council has set aside a track or other area for use by or in connection with an animal of that kind, and provided that the animal or animals are under effective control.

##### 9.4.2 On Local Government land comprising the foreshore:

- (a) cause or allow a sheep, cow, goat or horse to enter, swim, bathe or remain in any waters; or
- (b) lead, herd or exercise a sheep, cow, goat or horse.

#### 9.5. *Annoyance*

Do anything likely to offend or unreasonably interfere with any other person:

- (a) using that land; or
- (b) occupying nearby premises,

by making a noise or creating a disturbance.

9.6. *Attachments*

Subject to clause 14.2, attach anything to a tree, plant, equipment, fence, post, structure or fixture on Local Government land.

9.7. *Bees*

Place a hive of bees on such land, or allow it to remain thereon.

9.8. *Boats*

Subject to the provisions of the *Harbors and Navigation Act 1993*:

9.8.1 launch or retrieve a boat other than from a boat ramp or thoroughfare constructed and set aside by the Council for that purpose.

9.9. *Buildings*

Use a building, or structure on Local Government land for a purpose other than its intended purpose.

9.10. *Burials and Memorials*

9.10.1 Bury, inter or spread the ashes of any human or animal remains.

9.10.2 Erect any memorial.

9.11. *Camping and Tents*

9.11.1 Subject to clause 9.11.2, erect a tent or other structure of calico, canvas, plastic or similar material as a place of habitation.

9.11.2 Camp or sleep overnight except:

- (a) where a person is in a caravan park on Local Government land, the proprietor of which has been given permission to operate the caravan park on that land; or
- (b) in any camping ground established and set aside by the Council for that purpose.

9.12. *Canvassing*

Convey any advertising, religious or other message to any bystander, passer-by or other.

9.13. *Defacing Property*

Deface, paint, spray, write, cut names, letters or make marks on any tree, rock, gate, fence, building, sign, bridge or property of the Council.

9.14. *Distribution*

Subject to clause 14.2, place on a vehicle (without the consent of the owner of the vehicle), or give out or distribute any hand bill, book, notice, leaflet, or other printed matter to any bystander, passer-by or other person.

9.15. *Donations*

Ask for or receive or indicate that he or she desires a donation of money or any other thing.

9.16. *Equipment*

Use an item of equipment, facilities or property belonging to the Council if that person is of or over the age indicated by a sign or notice as the age limit for using such equipment, facility or property.

9.17. *Fires*

Subject to the *Fire and Emergency Services Act 2005* light a fire except:

9.17.1 in a place provided by the Council for that purpose; or

9.17.2 in a portable barbeque, as long as the barbeque is used in an area that is clear of flammable material for a distance of at least [4] metres.

9.18. *Fireworks*

Ignite or discharge any fireworks.

9.19. *Flora and Fauna*

Subject to the *Native Vegetation Act 1991* and the *National Parks and Wildlife Act 1972*:

9.19.1 damage, pick, disturb, interfere with or remove any plant or flower thereon;

9.19.2 cause or allow an animal to stand or walk on any flower bed or garden plot;

9.19.3 deposit, dig, damage, disturb, interfere with or remove any soil, stone, wood, clay, gravel, pebbles, timber, bark or any part of the land;

9.19.4 take, interfere with, tease, harm or disturb any animal, bird or marine creature or the eggs or young of any animal, bird or marine creature;

9.19.5 pick, collect, take, interfere with or disturb any fruit, nuts, berries or native seeds;

9.19.6 disturb, interfere with or damage any burrow, nest or habitat of any animal or bird;

9.19.7 use, possess or have control of any device for the purpose of killing or capturing any animal, bird or marine creature; or

9.19.8 burn any timber or dead wood.

9.20. *Foreshore*

On Local Government land comprising the foreshore:

9.20.1 drive or propel a vehicle onto or from the foreshore other than by a ramp or thoroughfare constructed or set aside by the Council for that purpose;

9.20.2 launch or retrieve a boat from the foreshore without using a boat ramp or thoroughfare constructed or set aside by the Council for that purpose;

9.20.3 allow a vehicle to remain stationary on a boat ramp longer than is necessary to launch or retrieve a boat.

9.21. *Games*

9.21.1 Play or practise any game which involves kicking, hitting or throwing a ball or other object on Local Government land which may cause or be likely to cause injury or discomfort to a person being on or in the vicinity of that land or detract from or be likely to detract from another person's lawful use and enjoyment of that land.

9.22. *Litter*

9.22.1 Throw, cast, place, deposit or leave any rubbish, dirt or refuse of any kind whatsoever except in a garbage container provided for that purpose.

9.22.2 Deposit any soil, clay, stone, gravel, green waste or other putrescible waste or any other matter.

9.23. *Marine Life*

Introduce any marine life to any waters located on Local Government land.

9.24. *Overhanging Articles or Displaying Personal Items*

Suspend or hang an article or object from a building, verandah, pergola, post or other structure on Local Government land where it might present a nuisance or danger to a person using the land or be of an unsightly nature.

9.25. *Playing Area*

Use or occupy a playing area:

9.25.1 in such a manner as to damage or be likely to damage the surface of the playing area or infrastructure (above and under ground level);

9.25.2 in a manner contrary to the purpose for which the playing area was intended to be used or occupied; or

9.25.3 contrary to directions of the Council made by resolution and indicated on a sign displayed adjacent to the playing area.

9.26. *Pontoons*

Install or maintain a pontoon or jetty in any waters.

9.27. *Posting of Bills*

Subject to clause 14.2, post or allow or cause to be posted any bills, advertisements or other papers or items on a building or structure on Local Government land or in a public place.

9.28. *Preaching*

Preach, harangue or solicit for religious purposes.

9.29. *Ropes*

Place a buoy, cable, chain, hawser, rope or net in or across any waters.

9.30. *Trading*

Sell, buy, offer or display anything for sale.

9.31. *Vehicles*

9.31.1 Drive or propel a vehicle except on an area or road constructed and identified by the Council for that purpose, by means of signs, devices or fencing and the like.

9.31.2 Promote, organise or take part in a race, test or trial of any kind in which vehicles take part, except on an area properly constructed for that purpose.

9.31.3 Repair, wash, paint, panel beat or carry out other work to a vehicle, except for running repairs in the case of a breakdown.

9.32. *Weddings, Functions and Special events*

9.32.1 Hold, conduct or participate in a marriage ceremony, funeral or special event.

9.32.2 Erect a marquee, stage or structure for the purpose of holding or conducting a wedding, funeral or special event.

9.32.3 Hold or conduct any filming where the filming is for a commercial purpose.

10. **Prohibited activities**

A person must not do any of the following on Local Government land.

10.1. *Animals*

10.1.1 Cause or allow any animal to enter, swim, bathe or remain in any waters to the inconvenience, annoyance or danger of any other person bathing or swimming.

10.1.2 Cause or allow an animal to damage a flowerbed, garden plot, tree, lawn or like thing or place.

10.1.3 Lead, herd or exercise a horse in such manner as to cause a nuisance or endanger the safety of a person.

10.2. *Equipment*

Use any item of equipment, facilities or property belonging to the Council other than in the manner and for the purpose for which it was designed, constructed or intended to be used or in such manner as is likely to damage or destroy it.

10.3. *Interference with Land*

Interfere with, alter or damage the land (including a building, structure or fixture located on the land) including:

- 10.3.1 altering the construction or arrangement of the land to permit or facilitate access from an adjacent property;
- 10.3.2 erecting or installing a structure in, on, across, under or over the land;
- 10.3.3 changing or interfering with the construction, arrangement or materials of the land;
- 10.3.4 planting a tree or other vegetation on the land, interfering with the vegetation on the land or removing vegetation from the land; or
- 10.3.5 otherwise use the land in a manner contrary to the purpose for which the land was designed to be used.

#### 10.4. *Interference with Permitted Use*

Interrupt, disrupt or interfere with any other person's use of Local Government land which is permitted or for which permission has been granted.

#### 10.5. *Nuisance*

Behave in such a manner as to cause discomfort, inconvenience, annoyance or offence to any other person.

#### 10.6. *Playing games*

Play or practise a game:

- 10.6.1 which is likely to cause damage to the land or anything on it;
- 10.6.2 in any area where a sign indicates that the game is prohibited.

#### 10.7. *Smoking*

Smoke, hold or otherwise have control over an ignited tobacco product:

- 10.7.1 in any building;
- 10.7.2 in any children's playground; or
- 10.7.3 on any land to which the Council has determined this subclause applies.

#### 10.8. *Throwing objects*

Throw, roll, project or discharge a stone, substance or other missile, excluding sport and recreational equipment designed to be used in that way.

#### 10.9. *Toilets*

In any public convenience on Local Government land:

- 10.9.1 urinate other than in a urinal or pan or defecate other than in a pan set apart for that purpose;

- 10.9.2 deposit anything in a pan, urinal or drain which is likely to cause a blockage;
- 10.9.3 use it for a purpose for which it was not designed or constructed;
- 10.9.4 enter a toilet that is set aside for use of the opposite sex except:
  - (a) where a child under the age of eight years is accompanied by an adult parent or guardian of that sex; or
  - (b) to provide assistance to a disabled person; or
  - (c) in the case of a genuine emergency.

#### 10.10. *Solicitation*

Tout or solicit customers for the parking of vehicles or for any other purpose whatsoever.

#### 10.11. *Waste*

- 10.11.1 Deposit or leave thereon:
  - (a) anything obnoxious or offensive;
  - (b) any offal, dead animal, dung or filth; or
  - (c) any mineral, mineral waste, industrial waste or bi-products.
- 10.11.2 Foul or pollute any waters situated thereon.
- 10.11.3 Deposit any rubbish other than in receptacles provided by the Council for that purpose.
- 10.11.4 Deposit in a receptacle any rubbish emanating from domestic or trade purposes, unless designated by a sign or signs.

### **PART 4 – ENFORCEMENT**

#### **11. Directions**

- 11.1. A person on Local Government land must comply with a reasonable direction from an authorised person relating to:
  - 11.1.1 that person's use of the land;
  - 11.1.2 that person's conduct and behaviour on the land;
  - 11.1.3 that person's safety on the land; or
  - 11.1.4 the safety and enjoyment of other persons on the land.
- 11.2. A person who, in the opinion of an authorised person, is likely to commit or has committed, a breach of this By-law must immediately comply with a direction of an authorised person to leave that part of Local Government land.

## 12. Orders

If a person fails to comply with an order of an authorised person made pursuant to section 262 of the Act in respect of a breach of this By-law, the Council may recover its costs of any action taken under section 262(3) of the Act from the person to whom the order was directed.

### Note-

Section 262(1) of the Act states:

- (1) If a person (***the offender***) engages in conduct that is a contravention of this Act or a By-law under this Act, an authorised person may order the offender-
- (a) if the conduct is still continuing – to stop the conduct; and
  - (b) whether or not the conduct is still continuing – to take specified action to remedy the contravention.

Subsections (2) and (3) of section 262 also provide that it is an offence to fail to comply with an order and that if a person does not comply, the authorised person may take action reasonably required to have the order carried out. For example, an authorised person may order a person to:

- cease smoking on Local Government land;
- remove an object or structure encroaching on Local Government land;
- dismantle and remove a structure erected on Local Government land without permission.

## 13. Removal of animals and objects

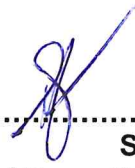
An authorised person may remove an animal or object that is on Local Government land in breach of a By-law if no person is in charge of, or apparently in charge of, the animal or object.

## PART 5 – MISCELLANEOUS

## 14. Exemptions

- 14.1. The restrictions in this By-law do not apply to a police officer, emergency worker, Council officer or employee acting in the course and within the scope of that person's normal duties, or to a contractor while performing work for the Council and while acting under the supervision of a Council officer.
- 14.2. The restrictions in clauses 9.1, 9.6, 9.14 and 9.27 of this By-law do not apply to electoral matter authorised by a candidate and which is:
- 14.2.1 related to a Commonwealth or State election and occurs during the period commencing on the issue of the writ or writs for the election and ending at the close of polls on polling day; or
  - 14.2.2 related to an election under the Act or the *Local Government (Elections) Act 1999* and occurs during the period commencing four weeks immediately before the date that has been set (either by or under either Act) for polling day and ending at the close of voting on polling day; or
  - 14.2.3 related to, and occurs during the course of and for the purpose of a referendum.

This By-law was duly made and passed at a meeting of the District Council of Franklin Harbour held on the 9<sup>th</sup> February 2022 by an absolute majority of the members for the time being constituting the Council, there being at least two thirds of the members present.



.....  
**Shane Gill**  
**Chief Executive Officer**

**CERTIFICATE OF VALIDITY**  
**UNDER SECTION 249(4) OF THE *LOCAL GOVERNMENT ACT 1999***

I, PETER AUSTIN WHATSON, of Whatson Legal, Level 5, 170 North Terrace, Adelaide South Australia, being a legal practitioner within the meaning of the Legal Practitioners Act 1981, declare that I have examined the following by-law:

**THE DISTRICT COUNCIL OF FRANKLIN HARBOUR**

**LOCAL GOVERNMENT LAND BY-LAW 2021**

**By-law No. 2 of 2021**

A By-law to regulate the access to and use of Local Government land (other than roads), and certain public places.

and do certify that in my opinion the District Council of Franklin Harbour has power to make the by-law virtue of the following statutory provisions:

*Local Government Act 1999*, sections 238, 246(1)(a), 246(3)(a), 246(3)(c) and 246(3)(e)

*Harbours and Navigation Act 1993*, section 18A

and the by-law is not in conflict with the *Local Government Act 1999*.

DATED the 11<sup>th</sup> day of October 2021



.....  
Peter Austin Whatson, Legal Practitioner